MINUTES OF MEETING

CALIFORNIA LAW REVISION COMMISSION

AUGUST 17, 2012

LOS ANGELES

A meeting of the California Law Revision Commission was held in Los Angeles on August 17, 2012.

Commission:

Present: Crystal Miller-O'Brien, Chairperson

Xochitl Carrion, Vice Chairperson Diane Boyer-Vine, Legislative Counsel

Damian Čapozzola

Judge Patricia Cowett (Ret.)

Victor King

Absent: Roger Dickinson, Assembly Member

Tom Harman, Senate Member

Staff: Brian Hebert, Executive Director

Barbara Gaal, Chief Deputy Counsel

Steve Cohen, Staff Counsel

Consultants: None

Other Persons:

Seth Bramble, California Teacher's Association

Mark Guithues, Community Legal Advisors, Inc.

R. Blake Hite, Mar West Real Estate, Inc.

Rand Martin, Rose & Kindel

Douglas C. Miller, Administrative Office of the Courts

Jacquelyn Paige, AARP

Theresa Renken, Alzheimer's Association

Craig Stevens, Mar West Real Estate, Inc.

Julie Umansky, California Charter Schools Association

Jennifer Wilkerson, State Bar Trust and Estates Section, Executive Committee

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MINUTES OF JUNE 14, 2012, COMMISSION MEETING

The Commission approved the Minutes of the June 14, 2012, Commission meeting as submitted by the staff.

ADMINISTRATIVE MATTERS

Report of Executive Director

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- The Executive Director reported on the following matters:
- Damian Capozzola was reappointed to serve as a member of the Commission.
 - The staff has temporarily removed some older reports and memoranda from the Commission's website so that they can be converted to a more accessible form.
 - A student extern will begin background research on the Commission's prospective study of fish and game law.

Election of Officers

The Commission considered Memorandum 2012-27, relating to the election of Commission officers. The Commission elected Xochitl Carrion as Chairperson and Damian Capozzola as Vice Chairperson, for terms commencing September 1, 2012, and ending August 31, 2013.

LEGISLATIVE PROGRAM

The Commission considered Memorandum 2012-28, reporting on the Commission's 2012 legislative program. The Commission approved a staff draft of a supplemental report on AB 805 & 806 (Torres), which was attached to the

1 2	in that decision.
3	Study D-356 — Third Decennial Review of Exemptions
4	FROM ENFORCEMENT OF MONEY JUDGMENTS
5	The Commission considered Memorandum 2012-31, which presented a staff
6	draft of a tentative recommendation on Third Decennial Review of Exemptions from
7	Enforcement of Money Judgments. The Commission approved the staff draft for
8	circulation as a tentative recommendation.
9	STUDY G-200 — CHARTER SCHOOLS AND THE GOVERNMENT CLAIMS ACT
10	The Commission considered Memorandum 2012-30 and its First Supplement,
11	which presented a staff draft of a final report on Charter Schools and the
12	Government Claims Act. The Commission approved the staff draft as its final
13	report, for printing and submission to the Legislature, subject to the decisions
14	described below:
15	Facilities Funding
16	The Commission revised lines 1 through 4, inclusive, on page 9 of the staff
17	draft report, as follows:
18	One challenge charter schools face is finding suitable facilities.
19	Initially, charter schools had extremely limited funding for
2021	facilities. To address the problem, Recently, the Legislature has expanded the availability of facilities funding for charter schools.
22	The Commission also revised footnote 53, on page 9 of the staff draft report,
23	as follows:
24	53. Educ. Code §§ 47614(b) (requiring school districts to share
25	facilities with charter schools and allowing school district to charge
26	pro rata share of actual costs, such as maintenance and cleaning
27	services), 47613(b) (allowing school district to provide rent-free
28	facilities as part of three percent oversight fee).
29	Suspension and Expulsion
30	The Commission added language along the following lines at the end of line
31	12 of page 34 of the staff draft report:
32	Charter schools are also exempt from the law mandating the
33	expulsion of students for specified dangerous offenses, including

weapons possession, drug sales, and sexual assault. [fn. See Educ. Code § 48915(c)-(d).]

Also, the staff will add language making clear that the cited examples of health

and safety statutes that do not apply to charter schools are not intended to be

5 exhaustive.

6 School Choice

The Commission added the following language as a footnote on the end of line 18 of page 34 of the staff draft report:

It should be noted that charter schools are schools of choice. Parents are never required to enroll their children in charter schools and are free to withdraw them and enroll them in other schools. This could create an additional check on student health and safety risks in charter schools that does not exist in a traditional public school. To the extent that parents become aware of risks to student health and safety in a charter school, they may choose to withdraw their children from the school.

Accountability

The Commission added the following language to the new footnote at the end of line 18 of page 34 of the staff draft report:

While charter schools are not subject to the same statutory health and safety requirements that govern traditional public schools, they are required to develop their own health and safety policies as part of their charters. Failure to abide by those voluntarily adopted policies can lead to revocation of the charter and closure of the school. This does not guarantee the same level of protection that is afforded through statutory regulation. Nor does it provide for a uniform level of protection across the state's charter school population. But it could serve as a check against some risky health and safety practices.

Civil Rights Liability

The Commission added the following language at the end of line 11 of page 38 of the staff draft report:

A charter school could also face liability under the Unruh Act or the Bane Act for illegal discrimination or a violation of civil rights, arising from the charter school's obligations as part of the public school system. See Civ. Code §§ 51, 52.1. Standard commercial liability insurance may not cover all injuries arising from such wrongs. See, e.g., Civ. Code § 2773 (barring indemnity for future unlawful act); Ins. Code § 533 (barring coverage of wilful act).

STUDY H-750 — COMMUNITY REDEVELOPMENT LAW CLEAN-UP

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2	The Commission considered Memorandum 2012-29, discussing the
3	enactment of a budget-related bill that repealed the statutory basis for the
4	Commission's study of community redevelopment law. No Commission action
5	was required or taken in connection with the memorandum.
6	STUDY H-856 — COMMERCIAL AND INDUSTRIAL COMMON INTEREST DEVELOPMENTS
7	The Commission considered Memorandum 2012-32 and its First Supplement
8	which presented a staff draft of a recommendation on Commercial and Industria
9	Common Interest Developments.
10	The Commission approved the staff draft as its final recommendation, for
11	printing and submission to the Legislature, subject to (1) all of the changes
12	recommended by the staff in the memoranda, and (2) the changes described
13	below:
14	Status of AB 805 and 806 (Torres)
15	The preliminary part of the recommendation was revised to reflect the
16	enactment of Assembly Bills 805 and 806 (Torres).
17	Managing Agent
18	The Comment to proposed Civil Code Section 6622 was revised as follows:
19 20 21 22	Comment . With respect to a commercial or industrial common interest development, Section 6622 continues Section 1363.5 without change, except as indicated below.
23	Nothing in paragraph (a)(3) precludes an owner of a separate
24 25	interest from serving as the association's managing agent
26	Operative Date of Proposed Law
27	The proposed law was revised to have an operative date of January 1, 2014
28	Conforming changes were made to proposed Civil Code Sections 6505 and 6622.
29	STUDY H-858 — COMMERCIAL AND INDUSTRIAL SUBDIVISIONS
30	The Commission considered Memorandum 2012-33 and its First Supplement
31	which presented a staff draft tentative recommendation on Commercial and

1	Industrial Subdivisions. The Commission approved the staff draft for circulation as
2	a tentative recommendation, with the following changes:
3	(1) Proposed Business and Professions Code Section 11002(b)(3) and
4	proposed Civil Code Section 1373.5(b)(3) were revised along the following lines:
5	The short-term residential occupation of a boat, trailer, or motor
6	vehicle that is located on but not permanently affixed to a lot,

The short-term <u>residential</u> occupation of a boat, trailer, or motor vehicle that is located on but not permanently affixed to a lot, parcel, or separate interest. For the purposes of this paragraph "short-term <u>residential</u> occupation" means occupation for no more than 60 days out of each calendar year.

(2) The sentence on lines 6-9 of page 4 of the staff draft tentative recommendation was revised as follows:

In 1980 2000, the amendment was broadened again, to include any subdivision that is limited to commercial or industrial use by a recorded declaration (in addition to any subdivision that is restricted to such uses by zoning).

- (3) Footnote 19, on page 4 of the staff draft tentative recommendation was revised as follows:
 - 19. 1980 Cal. Stat. ch. 1336 2000 Cal. Stat. ch. 279.

STUDY L-750 — UNIFORM ADULT GUARDIANSHIP AND PROTECTIVE PROCEEDINGS JURISDICTION ACT

The Commission considered Memorandum 2012-34, Memorandum 2012-35, and Memorandum 2012-36, which discuss the Uniform Adult Guardianship and Protective Proceedings Jurisdiction Act ("UAGPPJA"). The Commission decided to encourage Eric Fish (Legislative Counsel, Uniform Law Commission) to attend its December meeting, and to devote a substantial portion of that meeting to UAGPPJA, so that it can take full advantage of the opportunity to exchange ideas and information with Mr. Fish.

The Commission also directed the staff to prepare memoranda on the following topics for the October and December meetings (as recommended at pages 34-35 of Memorandum 2012-35):

- (1) A memorandum exploring the extent to which states adopting UAGPPJA made modifications in the language proposed by the Uniform Law Commission.
- (2) A memorandum presenting student research (done in 2011) on conservatorship proceedings in a number of different states.

(3) A memorandum presenting some student research (done in 2011) 1 on how other states handle relitigation of capacity. 2 (4) A memorandum discussing constitutional constraints applicable to 3 conservatorship proceedings and similar arrangements. 4 (5) A memorandum discussing how UAGPPIA would interrelate with 5 the special rules applicable to certain types of actions or decisions 6 involving a conservatee, such as medical treatment, sale of the 7 conservatee's residence, and execution of a will. If it appears 8 9 necessary, the staff should examine how such matters are treated in neighboring states, not just in California. 10 The Commission authorized the staff to prepare additional memoranda or make 11 other adjustments in scope, so long as the above topics are covered. 12 Date APPROVED AS SUBMITTED Chairperson APPROVED AS CORRECTED

Executive Director

(for corrections, see Minutes of next meeting)